

MINUTES

OTTAWA-CARLETON REGIONAL POLICE SERVICES BOARD

OTTAWA-CARLETON REGIONAL HEADQUARTERS
CHAMPLAIN ROOM, 111 LISGAR STREET

28 OCTOBER 1996

5:00 P.M.

PRESENT

Acting-Chair: Mr. A. Bouwers

Members: Mr. G. Baskerville, Ms. A. Boudreau, Regional Chair P. Clark, Councillor
D. Holmes, Councillor D. Pratt, Chair P. Vice

CONFIRMATION OF MINUTES

**That the Ottawa-Carleton Regional Police Services Board confirm the Minutes of the
23 September 1996 meeting.**

CARRIED

PUBLIC DELEGATIONS

- a) Criminal Justice Sub-Committee of the Regional
Co-ordinating Committee to End Violence Against Women
- Board Secretary's memorandum dated 22 Oct 96 and attached correspondence
from J. Cardinal, Chair Criminal Justice Sub-Committee

**That the Ottawa-Carleton Police Services Board receive this report for
information.**

WITHDRAWN

- b) Crime Prevention Council of Ottawa
- Board Secretary's memorandum dated 22 Oct 96 and attached correspondence
from E. Bunkis, Executive Director, Crime Prevention Council of Ottawa

Ms. Patti Mordasewicz, Chair, Crime Prevention Council, introduced
Ms. Lynda Bordeleau, Board Member, and Mr. Erik Bunkis, Executive Director of

the CPC. They wished to find out how to co-ordinate the agency's activities with the work of the Police Services Board, and were seeking partnerships to ensure everyone is working toward the same goals.

Ms. Mordasewicz stated the mandate of the CPC has changed little since its foundation in 1984, i.e., to develop and implement preventive measures and help reduce the fear of crime. The Board consists of thirteen volunteer members from social service agencies, the legal community, business persons, the Police Service, the Crown Attorney's Office and community-minded citizens. The CPC is a registered charitable organization funded by members' fees and by a Purchase of Service agreement with the City of Ottawa. In addition, the agency has received project-specific funding. Further to a Board directive, the CPC is actively raising funds to reduce the reliance on project-specific or Purchase of Service funding and to be able to work outside the boundaries of the City of Ottawa.

Ms. Bordeleau reviewed the CPC's objectives:

- involving neighbourhoods in crime prevention through presentations, referrals and advocacy; working with community developers and community resource centres to develop prevention strategies;
- involving youth in crime prevention, actively seeking out those who are leaders within their own groups and bringing them to the forefront;
- involving the business community and business leaders, specifically on the issues of employee-related crime prevention and/or store operation issues;
- providing education and public awareness through the use of manuals, newsletters, conferences and workshops on request.
- working with all levels of government and police in developing crime prevention strategies.

Mr. Erik Bunkis, spoke about youth involvement through Project Dare, an outward-bound program that combines leadership with a curriculum on crime prevention and community development. Other programs include the Working Against Violence Everywhere (WAVE Program) with the Ottawa Board of Education, which focuses specifically on concerns within school communities. A Youth Committee ensures young people's involvement as an integral part of the solution. The public awareness and education program ensures that effective communication on crime prevention issues and techniques is available to residents of Ottawa-Carleton. Activities include Safer Communities Week, and a spring conference is being planned. There are collaborative efforts with the Regional

Police Service, the South-East Ottawa Community Resource Centre, Crime Prevention Ontario and the John Howard and Elizabeth Fry Societies. Mr. Bunkis noted that a Web-Site is also being designed.

Ms. Mordasewicz presented a proposal for a multi-faceted partnership between the CPC and the Police Services Board which would:

- support community action for delivery of policing and community services;
- assist in the development of comprehensive strategies related to safety and fear-of-crime issues;
- provide liaison with community groups;
- analyse community structures and needs;
- promote co-operation and communication between community groups and the police service.

In reply to a question from Member Baskerville, Ms. Mordasewicz indicated the CPC has responded to service requests from many other parts of the Region outside of Ottawa. Because of the regionalization of police services, the agency desires to broaden its focus to serve the entire regional area. She added that the agency has a viable product and is looking at broadening its sources of funding. She indicated the CPC has been working with various police services for a long time and approaching the Regional Police appeared to be the next step.

Councillor Holmes inquired about the agency's total budget. Mr. Bunkis replied that the Purchase of Service agreement with the City of Ottawa provides \$50,000 annually, however because of the City's fiscal restraints, the agency is facing an 8% reduction or being phased-out over a period of three years. He added that approximately \$30,000 has been realized through fund-raising and the agency has received some project-specific funding in the past.

Several Board members commented that the police, with their knowledge and past involvement with the CPC, are in the best position to comment on the services offered by the CPC. Councillor Holmes suggested their comments be sought on how the CPC proposal will impact on them, and whether there is a feasible role for the police to play.

Councillor Pratt noted the CPC's membership is almost exclusively comprised of individuals from the City of Ottawa. He suggested they look at expanding membership to include representatives from across the Region.

Further to these comments and observations, the Board considered the following:

Moved by D. Holmes

That a report be prepared by the Police Service on a possible Purchase of Service agreement with the Crime Prevention Council, with a Region-wide focus.

CARRIED

- c) Hintonburg Community Association
- Board Secretary's memorandum dated 22 Oct 96 and attached correspondence from C. Parrott, Hintonburg Community Association
 - Letter from Regional Councillor L. Davis dated 17 Oct 96

The Police Services Board heard from Ms. Cheryl Parrott, President, Hintonburg Community Association, who introduced Ms. Christine Vincent, Board Member, Mr. Vance Fandrey, Director of the Association, Mr. Daniel Stringer (friend of the Association) and Councillor L. Davis. She described Hintonburg as a mid-size, inner-city neighbourhood of approximately 4,000 households in and around Tunney's Pasture. She said that, two to three years ago, a prostitution problem developed in the neighbourhood and the Community Association has been active in trying to deal with the situation. Some of the measures devised include an Incident Report Sheet which helps residents provide information to the Police: a Sex Trade Activity Report to assist Police with licence plate numbers of clients (copies of each are on file with the Board Secretary); and a Neighbourhood Watch Program put in place with financial assistance from the Police Board. The impact of all these programs has exceeded community expectations.

Ms. Parrott focused on another initiative, a "John School", which is a re-education program aimed at prostitutes' customers. Inspector Knowlton Roberts, Sergeant Terry Welsh and Regional Councillor Linda Davis have laboured to put in place this three-month pilot project. Approximately 100 men were arrested in the spring and most of them chose to attend the school as opposed to going through the Courts. Participants included representatives from the Crown Attorney's Office, the Regional Health Department, the Regional Police, a psychiatrist from the Royal Ottawa Hospital, a former prostitute, the wife of a client who developed a sexually-transmitted disease from her husband's activities and representatives of the Hintonburg Community Association who spoke of the impact of prostitution on their community.

Mr. Vance Fandrey, Director, Hintonburg Community Association, stated one of the difficulties in talking with people about this problem is that it is hard to convince them of its scope. He displayed a sampling of materials collected during two months of patrolling the streets, backyards and parking lots of Hintonburg, noting no community should have to put up with such a situation.

Speaking about the John School, Mr. Fandrey indicated the most frequent comment of its attendants is that they did not realize the extent of what the sex trade means. The School had a big impact on everyone involved, and there are hopes this initiative will be extended. The speaker commended the work of Councillor Linda Davis in trying to institute other community justice initiatives, and he pledged he would assist in whatever way possible. The School has also been beneficial to participants from the community; it has made them feel less powerless and want to become involved. He related his personal awakening after an incident which involved finding a used syringe under a young boy at play in a park. He asked that proper enforcement be provided to prevent residents from taking the law into their own hands.

Ms. Parrott said the Hintonburg Board has requested that any monies left over from the grant received from the Police Board be used for the John School. She circulated an 880-name petition in support of continued police effort in the community (on file with Board Secretary). She indicated the Grace Hospital has written in support of community efforts. She thanked Inspector Roberts and Sergeant Welsh for developing the partnership, along with Constable Jean Lamothe, the community police officer, whose work contributed to residents having a good summer. Ms. Christine Vincent circulated residents' impact statements which detail the effects of prostitution on them. She noted the community is solidly behind police efforts in Hintonburg.

Councillor Linda Davis pointed out that her community has shown it was ready to work to improve its situation. She recalled that, upon being first elected, residents complained about seeing prostitutes, the existence of "crack houses", finding used condoms and syringes on their properties. Councillor Davis said participating as an observer in the John School opened her eyes to the range of individuals involved. Their common theme was that they did not realize the impact of their actions and of what they were leaving behind on the community; many of them were touched upon hearing about these impacts.

Councillor Davis said she has heard the comment that the Police must not have too much to do if they can engage in sweeps, as they have done in Hintonburg. She expressed the belief this was done because Ottawa-Carleton Police understand the high correlation between prostitution and crimes, and many of the raids did in fact uncover other criminal elements. The Councillor expressed the hope that work in

the community would continue, and that the John School model could be adapted to impaired driving and other problem areas.

Mr. Daniel Stringer, immediate Past-President, McKellar Heights Community Association, said he thought the John School represented a progressive and essential approach to alleviating a problem that could turn Hintonburg into a red-light district. He added that, from a moral and ethical standpoint, this is not within the specific and narrow mandate of the Police Board, however, it is important to ask what makes a good community. Morals and ethics are part of the solution and are a most positive way of lifting people's attitudes.

Deputy Chief Alex Mackie, in response to questions from several Board members, said the multi-faceted approach used in this community is something that would have to be continued over a period of time, with evaluation. He believed an evaluation of the first John School has been completed and hoped the results would be available by the end of November.

Police Board member Anne Boudreau congratulated the Hintonburg community, noting she has been impressed with their involvement and applauded their continued efforts.

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

ITEMS OF BUSINESS

1. PUBLIC COMPLAINTS REPORT (SEPTEMBER 1996)
- Chief's report dated 22 Oct 96

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

2. O.P.P. PUBLIC COMPLAINTS REPORT (AS OF SEPTEMBER 30/96)
- Inspector's report dated 30 Sep 96

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

3. AWARD OF CONSTRUCTION CONTRACT - OTTAWA-CARLETON
POLICE SERVICE PUBLIC ENQUIRIES UNIT - 474 ELGIN STREET
- RMO Planning and Development Approvals Commissioner's report dated 16 Oct 96

That the Ottawa-Carleton Police Services Board approve the awarding of a construction contract for 23/24 Division - 474 Elgin Street in the amount of \$180,167 including GST to Curoc Construction Ltd. of 176 Bayswater Avenue, Ottawa, Ontario, K1Y 2G3 .

CARRIED

4. PROVISION OF SECRETARIAL SUPPORT TO THE BOARD
- Board Chair's report dated 7 Oct 96

Acting Chair Bouwers proposed the recommendation be amended by adding a phrase indicating the Board should be able to provide input into the selection of its Secretary.

Regional Chair Clark expressed concern that the amendment conveyed the impression the Board wished to go outside the Regional Clerk's Department for staff.

Acting Chair Bouwers clarified that was not the case. He explained the amendment simply reflects his concern that the Board have a Secretary with whom it is compatible. He added the Board is very satisfied with existing staff.

Moved by A. Bouwers

That the Recommendation be amended by adding the phrase, "with the Board to have input into the selection of the designated Secretary".

CARRIED
(P. Clark dissented)

The Motion as amended is as follows:

That the Ottawa-Carleton Police Services Board approve the permanent retention of the Regional Clerk (or her designate) as Secretary to the Board, with the Board to have input into the selection of the designated Secretary.

CARRIED as amended

5. CHANGES TO MEETING SCHEDULE
- Board Secretary's report dated 9 Oct 96

That the Ottawa-Carleton Police Services Board approve the following changes to the 1996 meeting schedule:

- 1. That business considered at the scheduled meeting on 25 November 1996 be restricted to a joint meeting with the Ontario Civilian Commission on Police Services, to consider the proposed organizational structure for the amalgamated Police Service;**
- 2. That a special meeting be held on Thursday, 28 November, 1996 at 5:00 p.m. to consider regular business, including tabling of the draft 1997 Ottawa-Carleton Police Service Budget Estimates and consideration of the Alarm Reduction Policy;**
- 3. That the meeting regularly scheduled for 23 December 1996 be moved to Monday, 16 December 1996, and that consideration of the draft 1997 Budget Estimates occur on that date.**

CARRIED

6. HAMILTON-WENTWORTH
RESOLUTION RE: YOUNG OFFENDERS ACT
- Board Secretary's report dated 11 Oct 96 and attached letter from R. Prowse,
Secretary, Hamilton-Wentworth Police Services Board

Councillor Pratt asked Deputy Chief Mackie and Inspector Burns to comment on whether they felt the Motion was worthy of support.

Deputy Chief Mackie responded the Canadian Association of Chiefs of Police (CACP) has done widespread consultation on the issue of amendments to the *Young Offenders Act*. Some of Hamilton-Wentworth's recommendations are not consistent with the approach taken by the CACP, particularly with respect to the age limits and release of information. Inspector Burns stated the OPP's position is similar to that of the CACP.

Regional Chair Clark moved that the Resolution from Hamilton-Wentworth be received and that no further action be taken.

Moved by P. Clark

That the Ottawa-Carleton Police Services Board receive the Resolution adopted by the Regional Municipality of Hamilton-Wentworth Police Services Board concerning amendments to the *Young Offenders Act*, attached as Annex A to this report.

CARRIED as amended

7. REGULAR REPORT FROM THE CHIEF AND OPP INSPECTOR

- verbal update from Chief B. Ford and Inspector V. Burns

Deputy Chief Mackie reported on the following:

- The Region's eighth homicide (reported at the last Board meeting), the murder of John Brow, is still under investigation.
- A suspicious death of a mother and infant reported yesterday is also under investigation. Police are awaiting the results of the post-mortem and further interviews.
- Staff are diligently preparing a report for the joint meeting with the Ontario Civilian Commission on Police Services (OCCOPS) scheduled for 25 November 1996. Material should be available to the public after 8 November 1996.
- The Transfer Protocol for OPP Officers has been completed and mailed out to all OPP members. It contains a clear indication that officers would be welcomed should they decide to transfer to the Ottawa-Carleton Police.
- One hundred and thirty-nine members took part in the Ontario Police Promotional Exams held yesterday at Algonquin College. Deputy Chief Mackie commended participants for taking the time to complete these difficult exams, saying they are a credit both to the organization and themselves.
- Crime Prevention Week will be held from November 3 - 9, 1996. Ottawa-Carleton Police will be participating with a number of displays and activities in shopping malls.
- The Police Memorial Service was held on Parliament Hill on 29 September 1996. Close to 170 members of the organization participated, including volunteers.

Inspector Burns reported a significant arrest was made in connection with a series of armed robberies throughout Ottawa-Carleton. Restaurants such as Eastside Mario's were being robbed along with any patrons in the restaurant. On 7 October 1996, a robbery took place at Eastside Mario's in Cumberland. Constable Chris McGillis of the Ottawa Detachment chased the getaway car into Vanier and arrested a fully armed person. A second armed suspect was arrested shortly afterward with the assistance of the Ottawa-Carleton Police Canine Unit. As a result, charges have been laid in connection with the robbery in Cumberland, two in Kanata, and six in Ottawa-Carleton's jurisdiction. There are also eight additional robberies that are similar, however there is insufficient evidence to proceed with charges at this time.

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

8. LETTER OF APPRECIATION:
PRESENTATION TO CUMBERLAND COMMUNITY
- Board Secretary's memorandum dated 22 Oct 96 and attached memorandum
Regional Councillor R. van den Ham dated 21 Oct 96

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

9. RESPONSE TO INQUIRY: SALE OF LIQUOR ON BUSES
- Chief's report dated 12 Sep 96

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

10. MOTION FROM COUNCILLOR PRATT: OBJECTION TO THE
GOVERNMENT OF ONTARIO'S SUPPORT OF THE
CONSTITUTIONAL CHALLENGE TO BILL C-68 (GUN CONTROL)

Councillor Pratt proposed the following Resolution:

WHEREAS Bill C-68, (The Firearms Act), was passed by the Government of Canada to enhance public safety and reduce injuries and death caused by firearms;

AND WHEREAS the key elements of Bill C-68 are a licensing and registration system which will directly assist police by providing them with information for investigative purposes, the ability to trace and identify firearms, and a specific mechanism to alert them to dangerous situations involving firearms, and generally, enhance firearm users' accountability;

AND WHEREAS the Ottawa-Carleton Regional Police Services Board, the Ottawa-Carleton Regional Police Service, the Canadian Association of Chiefs of Police, the Canadian Police Association, and the Federation of Canadian Municipalities have consistently supported Bill C-68 in order to reduce the risk of injury or death to police officers and to improve the safety of our streets and communities;

AND WHEREAS the Province of Alberta has commenced a legal action in the Alberta Court of Appeal to challenge the constitutionality of Bill C-68, questioning whether or not the Federal Government has the authority to implement this legislation in relation to its powers regarding criminal law;

AND WHEREAS the Government of Ontario has indicated its intention to seek intervenor status at the Alberta Court of Appeal in support of the position of the Government of Alberta;

BE IT RESOLVED that the Ottawa-Carleton Regional Police Services Board calls on the Solicitor General and the Government of Ontario to support police officers and their national organizations by abandoning their support of the Province of Alberta's constitutional challenge of Bill C-68 and by facilitating the implementation of this legislation to enhance public safety and reduce death and injury caused by firearms.

Councillor Pratt explained his Resolution was prompted by the Province of Alberta's challenge to the constitutionality of Bill C-68. Manitoba, Saskatchewan and the two Territories, all of which have opted out of the current administration of Bill C-68, have expressed support for the challenge. Ontario has maintained its participation in the administration of the law, but has also expressed support for Alberta's challenge.

He stated Ontario wants action on gun trafficking and wants assurances that C-68 will not take officers off the street. The Province of Ontario has received assurances on both counts and he believed its concerns have been addressed.

He noted the Ottawa-Carleton Police Services Board has supported a number of initiatives related to C-68 in the past, including the passage of resolutions of support. The RMOC's former Medical Officer of Health as well as the Chief of Police have been strong supporters. In fact, the gun control lobby credits Ottawa-Carleton as being one of the

leaders in crime prevention and community safety as it relates to gun control. He believed it was important that the Board continue to take a strong position.

The Bill is also supported by the Canadian Association of Chiefs of Police (CACP), the Canadian Police Association (CPA), and the Federation of Canadian Municipalities (FCM). He distributed an article from a FCM newsletter that conveys the emphasis that organization places on Bill C-68.

Member Baskerville submitted an amending Motion to replace that moved by Councillor Pratt. He acknowledged the validity of Councillor Pratt's comments, but stated the concerns of the Ottawa-Carleton Police Service on this subject have been made known to the Minister of Justice through normal channels such as the CACP and CPA.

He believed the Police Services Board had an obligation to ensure all laws, both federal and provincial, are enforced without prejudice. However, he did not believe it advisable for this Board to interfere in a dispute between the federal and provincial levels of government. In the final analysis, the federal government is responsible for criminal code legislation, and local boards will be obliged to follow it. He proposed that no further action be taken on the matter.

Board Chair Vice expressed his full support for gun control. However, he clarified what the Province of Ontario is challenging are the registration provisions and whether they are constitutional. He believed it made more sense to challenge the registration provisions now, rather than wait until the law is enacted, someone is charged, and a challenge is made in court. For that reason, he supported Member Baskerville's Motion.

Regional Chair Clark did not wish to be involved in another province's dispute with the federal government. He noted the Board has already taken a position in support of gun control.

Member Boudreau expressed her strong support of gun control. However, she also believed the issue related strictly to the constitutionality of the registration procedure, and as such, she could not support the Motion.

Councillor Holmes expressed support for Councillor Pratt's Motion. She noted that her constituents are very strongly in favour of gun control and in fact, want guns banned in their area. She stated she would be very unhappy if the Police Services Board began to appear to be weaker than it has in the past with regard to gun control. She noted the registration system is critical to gun control, and she hoped the Board would remain strongly in support of the federal government's legislation.

On a point of clarification, Councillor Pratt stated the Province of Ontario has not opted out of the administration of the law, which is in essence the registration system. It is challenging the constitutionality of registration while continuing to administer it.

Moved by G. Baskerville

Whereas the concerns of the Ottawa-Carleton Police Service on this subject have been made known through accepted channels such as the Canadian Association of Chiefs of Police and the Canadian Police Associations;

Whereas the Ottawa-Carleton Police Services Board has the obligation to ensure all laws, both Federal and Provincial, are enforced without prejudice; and

Whereas it is not advisable for the Police Services Board to interfere in a dispute between Federal and Provincial levels of Government;

Therefore be it resolved that no further action be taken on this matter.

CARRIED

YEAS: G. Baskerville, A. Bouwers, P. Clark, P. Vice....4

NAYS: A. Boudreau, D. Holmes, D. Pratt....3

11. OTHER BUSINESS

Vehicle Fleet

Regional Chair Clark stated approximately one and a half years ago, the Chief of Police advised him that vehicles in the equipment pool had a \$0.52/kilometer allowance, which he felt was rather high. He suggested at the time that a solution might be to bring the existing mechanics and vehicles into the Region's equipment pool. He inquired where the matter stood at present.

Mr. Kanellakos, Director General, responded the per kilometer allowance previously paid to the City of Ottawa is no longer paid because all rented vehicles have been converted to purchased vehicles. Three City of Ottawa mechanics and some City repair garages are still being used. However, a process began a year and a half ago to review the police fleet. Three stumbling blocks that impacted on the fleet review have now been resolved. They were: the results of the shift study; the OPP decision, which impacts on how vehicles are deployed across the Region and where facilities are located; and, district mapping, which will determine how the territory will be divided. Now that those three decisions have been

made, staff have proceeded with the fleet review and plan to include it in their presentation to the Board and the Ontario Civilian Commission on Police Services in November.

In response to a further question from Regional Chair Clark, Mr. Kanellakos stated the budget in 1995 was \$3.8 million. Staff were able to reduce that by \$817,000 in 1996 through changes within the police service. Additional savings are expected in 1997.

IN CAMERA

That the Ottawa-Carleton Police Services Board move In Camera to discuss a personnel matter, in accordance with Section 35(4)(b) of the *Police Services Act*.

CARRIED

ADJOURNMENT

The meeting adjourned at 9:00 p.m.

W. Fedec
Secretary

A. Bouwers
Acting Chair